# PENNYRILE AREA DEVELOPMENT DISTRICT



# PENNYRILE AREA DEVELOPMENT DISTRICT INC. COST ALLOCATION PLAN FY 2024

# I. INTRODUCTION

The Pennyrile Area Development District is a governmental entity as established by the 1972 Kentucky General Assembly found in KRS 147A.050-.140. The Pennyrile ADD's Cost Allocation Plan is guided by the Department of Local Government and Uniform Guidance 2 CFR Part 200 (formerly OMB Circular A-87).

The Pennyrile District's operating and personnel policies serve as further clarification concerning salaries, office regulations, fringe benefits, travel, procurement policies, time records, and leave time accrual system as adopted by the Board of Directors.

### II. WORK ELEMENTS

The Work Elements within which Pennyrile ADD will be working, or that have accounts established, this fiscal year are as follows:

- 120 Community and Economic Development
- 125 CDBG Program Assistance
- 129\* Fort Campbell Strong Defense Alliance
- 130\* Fort Campbell Strong Defense Alliance
- 135 Delta Regional Authority
- 140 Financial Administration and Inventory
- 150 Program Administration
- 153\* Rural Business Development Grant
- 154\* Regional Development Agency Assistance Program
- 155\* Hazard Mitigation
- 165\* Regional Housing Program
- 169\* Housing CDBG
- 170\* Enterprise/Facilities Development
- 173\* University of Kentucky Radon Project
- 176\* IRP Admin
- 177\* RLF Admin
- 181\* KIA Water Planning
- 182\* KIA GIS
- 186\* Christian County Planning
- 190\* Transportation Program
- 194\* Local Road Updates
- 263\* Bridge the Gap
- 264\* Expanded Senior Meal Program
- 270\* Aging Title III
- 271\* USDA
- 275\* Aging Title V
- 277\* Aging Family Care Giver Services
- 278\* Aging Disability & Resource Market
- 279\* MIPPA
- 281\* Aging PDS Medicaid Services
- 283\* Mental Health & Aging Coalition Grant
- 284\* Aging CMP Ombudsman

- 285\* Long-term Care Ombudsman
- 286\* Title VII Elder Abuse
- 287\* Aging Benefits Counsel
- 289\* Aging Elder Abuse
- 290\* Homecare Services
- 294\* Humana Excess Food Programs
- 295\* Emergency Meals Program
- 296\* PCHP
- 298\* Veterans Directed Care Program
- 299\* Aging Outside Projects
- 310\* Regional Computer Services
- 900\* WIOA Admin
- 910\* WIOA Adult
- 915\* WIOA Dislocated Workers
- 916\* WIOA Dislocated Workers RRT
- 919\* Rapid Response Additional Assistance
- 920\* WIOA Youth
- 935\* Rapid Response TRADE
- 938\* Tornado NDWG 2021 Adm
- 939\* Tornado NDWG 2021 Prog
- 940\* Trade Training Program
- 997\* McCracken Co Drug Court

### III. CHART OF ACCOUNTS

The Pennyrile District's Chart of Accounts is in conformity with the guidelines and requirements as established in the Kentucky JFA Bookkeeping Manual. The Pennyrile District's chart of accounts is arranged as follows:

Department	Type	Work Element	Account Purpose	Identifiers
XXXX	X	XXX	XXXX	XXX

### Department

The first dimension of the chart of accounts is the department code. It consists of four numeric digits and identifies the funding activity and consists of the following.

- 1000 Local
- 1100 Community & Economic Development Joint Funding Administration
- 1200 Transportation
- 1300 Aging
- 1600 Community & Economic Development
- 17xx Loan Funds
- 1800 Computer Services
- 2730 Pennyrile Housing Corporation
- 3000 Pennyrile Development & Governmental Center
- 4xxx West Ky Workforce Investment Board
- 5xxx Pennyrile Elder Abuse Council
- 60xx Pennyrile Solid Waste Management Authority
- 61xx Ft. Campbell Strong Defense Alliance

<sup>\*</sup> Non-JFA Work Elements, which are a part of our integrated accounting system.

7xxx – West Ky Workforce Investment Board

8xxx - West Ky Workforce Investment Board

9xxx – Indirect

# **Type**

The second dimension is the type of account. It consists of one numeric digit and identifies the source of the account.

- O Revenue or balance sheet account
- 1 Direct Expense
- 2 Overall Shared Costs
- 3 Direct Participant Cost
- 4 Hopkinsville Career Center Shared Cost
- 5 Pennyrile ADD Building Shared Cost
- 6 Madisonville Career Center Shared Cost
- 7 Central City Career Center Shared Cost
- 8 Off-site location cost

# Work Element

The third dimension of the account structure is the work element. It consists of three numeric digits and identifies the activity or program. The work element provides the district the framework to classify expenditures by program for cost determination purposes. The work elements are defined in Section II of the Cost Allocation Plan. Should the account be a balance sheet account, the work element would consist of zeroes.

# Account Purpose

The fourth dimension of the account structure identifies the nature of the account (Balance Sheet, Revenue Source, and Expenditure Object). The account purpose consists of four numeric digits.

1xxx – Assets and Other Debits

2xxx - Liabilities and Deferred Revenue

3xxx – Equities and Other Credits

4xxx – Revenues and Other Financing Sources

5xxx – Program Expenditures and Other Financing Uses

6xxx – Local Expenditures

7xxx – Shared and Indirect Expense

### **Identifiers**

Identifiers help to identify tasks, phases or sub-categories within a grant. It also permits the district to meet a variety of specialized reporting requirements at local, state, and federal levels.

### IV. BOOKS OF ENTRY

The formal books of entry of the Pennyrile Area Development District are listed as follows and are in conformity with the Kentucky Joint Funding Bookkeeping Manual:

Cash Receipts Journal
Cash Disbursements Journal

### V. OPERATING EXPENSES

Operating expenses of the Pennyrile Area Development District are charged as either direct program costs or indirect costs on behalf of all programs. Direct charges to a particular program are as defined in 2 CFR Part 200, which can be identified specifically with a particular program objective. The criteria as used by the Pennyrile District in determining direct and indirect costs are as follows:

# 1. Salaries and Wages

- a. Direct Costs The majority of the employees direct charge their salary costs since their work is specifically identifiable to specific grants, contracts, or other activities of the organization. The charges are supported by auditable labor distribution reports which reflect the actual activities of the employees.
- b. Mixed Charges The following employees may charge their salary costs to both direct and indirect activities:
  - Executive Director
  - Administrative Officer
  - Receptionist
  - Computer Manager
  - Accounting Clerks
  - Executive Assistant
  - Website Developer

The distinction between direct and indirect is primarily based on functions performed. For example, when the positions shown are performing functions that are necessary and beneficial to all programs, they are indirect. When functions are specific to one or more programs they are direct because they do not benefit all programs. Auditable labor distribution records which reflect the actual activities of employees are maintained to support the mix of direct/indirect charges.

c. Release time costs (vacation leave earned, sick leave used, and paid holidays) are considered part of salary costs. Since such costs are part of salary, the recipient does not claim release time as separate charges. Pennyrile ADD's records release time as a direct or indirect cost in the same manner that salary costs are recorded. Vacation leave earned but not used during each fiscal period is treated as a cost incurred during the period the leave is earned.

### 2. Fringe Benefits

The district contributes the following fringe benefits for its employees:

- Federal Insurance Contributions Act (Social Security & Medicare)
- Unemployment Insurance
- Health, Dental & Vision Insurance
- Disability Insurance
- Employee Discretionary Insurance Coverage
- Kentucky Retirement System
- Worker's Compensation Insurance

- Life Insurance
- Annual Leave

Since the district's accounting system tracks fringe benefits costs by individual employee and charges those costs directly or indirectly in the same manner as salary and wage costs are recorded, the district does not need to have a fringe benefit rate established.

Payments to separating employees for unused leave are not charged as direct costs to any federal awards.

### 3. Travel

Travel costs are charged either as direct or indirect depending upon the predominant purpose of the trip. Auditable travel vouchers support all claimed travel costs. Travel costs are normally limited to those allowable under the Federal Travel Regulations. The district identifies unallowable travel costs (e.g., most first class airfare, excessive lodging costs, and alcoholic beverages) and does not charge them as direct to federal awards or as indirect to any indirect cost pool.

### 4. Consultant Contracts

All consultant contracts whose content is directly attributed to specific work elements are to be charged as a direct cost of the program(s) in which they apply.

# 5. Printing and Duplicating

All printing and duplicating costs which are directly attributable to documents within a specific work element are to be charged as a direct cost. This specifically applies to any printing, which is necessary on required plans and reports. All miscellaneous printing costs are to be charged as indirect service costs.

### 6. Postage

All postage costs, which are directly attributable to a specific work element, are to be charged as a direct cost. All postage not identifiable with a specific program is considered a indirect cost.

### 7. Audit Fees

The Pennyrile Area Development District's audit cost for the Agency's annual overall audit with details by specific program are to be charged as a shared administrative cost; except in the case of a specific program or grant requiring a special audit report in which case these fees should be charged against that specific program or grant.

# 8. Building Rental

All building rental or depreciation and the associated utilities costs is to be charged as a shared service cost.

### 9. Equipment Rental/Purchases

Depreciation charges, rentals, and usage costs of equipment are generally charged as shared service costs. In some instances, if allowable (see Part 1), depreciation charges, rentals, and usage costs may be charged as a direct cost to the applicable program element. Equipment purchases are not charged as shared costs.

### VI. INDIRECT COST PLAN

The shared costs that are described above will be pooled and charged to active grant programs based upon personnel costs (direct salary plus direct benefit dollars) that are attributable to specific grant programs and documented by timesheets prepared by employees and approved by their supervisors. The shared costs are allocated on a monthly basis.

# VII. SUPPORTING DOCUMENTATION

Supporting information is retained by the Pennyrile Area Development District in justification of transactions and cost allocations on behalf of all program elements.

# VIII. LOCAL FUNDS

Local Funds are used by the Pennyrile Area Development District for match where required; as operating funds pending reimbursement by contracting agencies; to cover other expenditures of a grant in excess of the grant amount; and to pay for non-grant allowable expenditures. Local funds are also used to pay staff and administrative costs in excess of grant funds or to finance work efforts of the District.

# PENNYRILE AREA DEVELOPMENT DISTRICT

# Shared Cost Calculation For the Year Ending June 30, 2022

Shared & Indirect Costs Applied 1		
Salary	\$	299,311.00
Annual Leave		24,028.00
Employee Benefits		179,928.00
Travel		59,757.00
Duplication		4,040.00
Postage		3,366.00
Depreciation		14,250.00
Other Costs		246,354.00
Total Shared & Indirect Costs	\$	831,034.00
Direct Salaries & Benefits <sup>2</sup>		
Salary	\$	1,451,895.00
Benefits		821,198.00
Total Direct Salary & Benefits	\$	2,273,093.00
Shared & Indirect Rate Calculation		
Total Shared & Indirect Costs	\$	831,034.00 37%
Total Direct Salary & Benefits	= \$	2,273,093.00

<sup>1</sup> From FY 22 Audit, Page 83, "Shared Cost Allocation" Column

From FY 22 Audit, Page 83, "Schedule of Revenues & Expenditures by Program - Statutory Basis"

	<u>Salaries</u>	<u>Benefits</u>
Total	1,751,206.00	1,001,126.00
Less: Shared Cost Alloc	(299,311.00)	(179,928.00)
Direct Charges	1,451,895.00	821,198.00

# Certificate of Cost Allocation Plan (State/Local Government)

This is to certify that I have reviewed the cost allocation plan submitted herewith and to the best of my knowledge and belief:

- (1) All costs included in this proposal dated 04/19/2023 to establish cost allocations or billings for the period of July 1, 2023 to June 30, 2024 are allowable in accordance with the requirements of Appendix V to 2 CFR Part 200 and the Federal award(s) to which they apply. Unallowable costs have been adjusted for in allocating costs as indicated in the cost allocation plan.
- (2) All costs included in this proposal are properly allocable to Federal awards on the basis of a beneficial or causal relationship between the expenses incurred and the Federal awards to which they are allocated in accordance with applicable requirements. Further, the same costs that have been treated as indirect costs have not been claimed as direct costs. Similar types of costs have been accounted for consistently.

I declare that the foregoing is true and correct.

Governmental Unit:	Pennyrile Area Development District		
Signature:	alisha Sutton CPA		
Name of Official (printed):	_Alisha Sutton, CPA		
Title:	Administrative Officer		
Date of Execution:	04/19/2023		

### This certification:

- Is a requirement per 2 CFR Part 200 Appendix V Section E.4.;
- Must be submitted as part of each cost allocation plan; and
- Must be signed on behalf of the non-Federal entity by an individual at a level no lower than vice president or chief financial officer of the organization.

### Pennyrile Area Development District

